



NORTH YORKSHIRE POLICE AUTHORITY

PERFORMANCE AND SCRUTINY BOARD

18 MAY 2012

REPORT OF THE ASSISTANT CHIEF CONSTABLE (SAFER NEIGHBOURHOOD DELIVERY)

PROTECTIVE SERVICES IMPROVEMENT PLAN (PSIP) – PROGRESS REPORT

Appendix A to this report contains exempt information as defined by Paragraph 7 of Part 1 of Schedule 12A to the Local Government Act 1972

1. Report Purpose and Recommendations

1.1 Purpose

- 1.1.1 To provide an update on progress and actions in respect of the Protective Services Improvement Plan (PSIP), and to outline the actions that are to be undertaken in the next reporting period.
- 1.1.2 To provide Members with an outline of the work to be undertaken to prepare NYP for the implementation of the Strategic Policing Requirement (SPR).

1.2 Recommendations

- 1.2.1 The Authority are requested to:
 - i. Note the progress to date outlined in this report, and to note the actions planned for delivery during the next reporting period.
 - ii. Note the commentary and recommendations regarding the future of the ACPO Protective Services Minimum Standards.
 - iii. Note the actions to be taken regarding the Strategic Policing Requirement (SPR) workstream.

2. Key Information

- 2.1 The 2010 Association of Chief Police Officer’s (ACPO) Protective Services Minimum Standards contain 162 standards made up of 1102 definitions across the 10 Protective Services areas. The revised standards, published in May 2010, include 69 additional definitions and 31% of the definitions have been amended in order to improve clarity. The standards were revised in order to consider new guidance and developments such as the Her Majesty’s Inspectorate of Constabulary (HMIC) recommendations from the G20 summit, the development of the PREVENT strategy and new guidance in respect of child abuse.

3. Overall Progress and Proposals

- 3.1 All standards and definitions have been risk scored utilising the methodology available on the Force risk management system which considers operational, financial, reputational and legal risk, in addition to the likelihood. This process also considered and assessed any standards where the Force may not be able to achieve compliance either by the target date or due to other factors such as finance or operational requirements. These areas are indicated on **Appendix A** under the column entitled North Yorkshire Police (“NYP’s) ability to achieve”. Where it is indicated that the standard cannot be achieved a rationale has been provided.

3.2 Current Position

- 3.2.1 The table below (3.2.2) provides a breakdown of the number of standards and definitions under each Protective Services area and the number of definitions which require completion. At the time of the last update to Members the PSIP was 95.9% complete. Following continued development in those areas considered as amber risk, a further 14 definitions have been completed and the PSIP is now 96.8% complete.

3.2.2

Protective Services Area	No. of standards	No. of definitions	No. of outstanding definitions	Complete (%)
Public Order	15	96	6	93.8
Civil Contingencies	12	103	2	98.1
Strategic Roads Policing	14	88	7	92.0
Critical Incidents	21	114	11	90.4
Firearms	15	105	2	98.1
PVP	16	115	3	97.4
Major Crime	15	103	4	96.1
Organised Crime	14	98	0	100.0
Counter Terrorism	24	185	0	100.0
Domestic Extremism	16	95	0	100.0
Total	162	1102	35	96.8

- 3.2.3 All outstanding standards and definitions have been assessed to be amber risks. National Police Improvement Agency (NPIA) conducted an analysis of those forces who adopted the dashboard tool (31 forces) and established that, as of March 2012, the average national completion rate is 92%. NYP are currently 4.8% above this average. It is noted that NYP has continued to exceed the national average during a challenging period for the force both operationally and internally due to the change programme.
- 3.2.4 Key progress has included the review and publication of the revised Critical Incidents procedure which was completed in January 2012 and has assisted this area of business with mitigating a number of definitions. The procedure has brought together a number of complex processes and clearly defines the roles and responsibilities of those dealing with such an incident. A number of outstanding definitions required action to be taken regarding the formalisation of a procedure and guidance in relation to the production of Information Sharing Agreements (ISA's). Legal and Compliance Services Directorate have reviewed, updated and re-published the ISA guidance, procedure and template following the publication by the Information Commissioner of a Code of Practise for the sharing information.

3.3 Future Considerations

- 3.3.1 Supported by the NPIA, ACPO is moving towards a framework of national standards and Authorised Professional Practice (APP) which will ensure material is proportionate and targeted at the areas of highest risk. In support of this, a comprehensive review of all ACPO practice is taking place with an aim to consolidate and refine the current amount of products. Eight core areas are being considered for the framework and these include investigation, intelligence management, engagement and communications, detention and custody, information management, operations, prosecution and case management and decision making. These areas are still subject to discussion and ratification. NYP has provided an ACPO and practitioner SPOC to the NPIA to assist with providing feedback to the APP team and also to aid communication and promotion of future APP products within the force.
- 3.3.2 The non statutory shadow Strategic Policing Requirement (SPR) was published by the Home Office on Monday 21 November 2011. It sets out the views of the Home Secretary of the national threats that the police must address and the appropriate national policing capabilities that are required to counter those threats. The five key threats as identified by SPR are terrorism, civil contingencies, organised crime, public order and large scale cyber incident. It respects the operational independence of the police, advising what, in strategic terms, they need to achieve but not how they should achieve it. The shadow SPR has been issued to inform police forces' and police authorities' plans for 2012-13. Although it will not at this stage have statutory effect, it is intended that it should help to drive improvements during the transition period to Police and Crime Commissioners (PCC). A copy of the shadow SPR can be found at Appendix B.
- 3.3.3 Four of the five threats detailed in the SPR are captured, detailed and assessed as part of the Protective Services Improvement Plan (PSIP). These four areas are indicated below with their respective NYP completion rate:
- Counter Terrorism – 100%
 - Civil Contingencies – 98.1%
 - Organised Crime – 100%
 - Public Order – 93.8%
- The fifth threat, large scale cyber incident, is currently being considered at a national and regional level.

3.3.4 The shadow SPR is likely to become statutory in Summer 2012 and, in readiness, NYP have put a number of actions in place. These actions will ensure that NYP have due regard to the shadow SPR and will form a strong basis for assessing the statutory requirement upon publication. This workstream forms part of the PCC transition programme and is reported to the Authority through the PCC Transition Board. In order to provide Members with a view on how PSIP will contribute to this workstream, the key actions have been highlighted below:

- To conduct a comprehensive review of the areas of PSIP which are cited in the SPR. This review will ensure readiness for SPR and will also serve to capture any updates to the PSIP following the recent change programme. This review has been commenced and is in its early stages.
- To complete a prioritisation exercise, with the appropriate Director of Business, to ascertain what level of review is required for the remaining areas of PSIP. This exercise has been completed and all the remaining areas will be reviewed, the order with which these remaining areas will be reviewed has been determined by the risk factor and the interdependencies between the business areas e.g. updates to public order, firearms etc will contribute to the area of critical incidents.
- To complete an analysis of the cross referenced areas between PSIP and SPR to determine, at an early stage, an approximate level of compliance with the themes of SPR. The purpose of the cross reference was to take each paragraph of SPR and, where possible, locate the closest match to an appropriate standard or definition within PSIP. The assessment has resulted in an approximate compliance rate, at this stage, of 96.1%. It must be noted that this is an approximation and may change should the statutory SPR bring with it an alternative means of assessment.
- To obtain a list, from NPIA, of common standards and definitions which forces nationally are yet to achieve. This list is to be review from an NYP perspective, to identify areas where the force could work with or share products and ideas with those forces also seeking compliance.

3.3.5 At the end of 2010 the NPIA were asked to implement the recommendations of the Cabinet Office report 'Extending Our Reach' an Organised Crime (OC) report now updated by the report 'Local to Global'. Working to the Organised Crime Partnership Board - including SOCA, UKBA and HMRC, NPIA have created an OC self assessment capability framework which is being rolled out to forces. This product will also support forces in checking their compliance with SPR and builds upon the foundation of PSIP. In order to reduce duplication, it is intended that this product will be completed rather than the PSIP OC business area however, the same risk methodology will be applied.

3.4 Progress Planned in the next Reporting Period

- 3.4.1 Complete the comprehensive review of the areas of PSIP which are cited in the SPR including the population and risk assessment of the new OC capability framework.
- 3.4.2 Conduct the review of the remaining areas of PSIP to ensure that NYP is in optimum health in readiness for any future inspections.
- 3.4.3 Continue the development in respect of the outstanding standards and definitions to ensure that the force continues to move towards 100% compliance.

4. Compliance

4.1 Equalities and Diversity Implications

- 4.1.1 Having read this report and having considered the information available at this time, the author is satisfied that this report does not have negative Equality and Diversity implications for NYP.

4.2 Financial Comments

- 4.2.1 There are no direct financial implications to this report.

5. Recommendations / Members' Action Required

- 5.1 The Authority are requested to:
- i. Note the progress to date outlined in this report, and to note the actions planned for execution during the next reporting period.
 - ii. Consider the commentary regarding the future of the Protective Services Minimum Standards.
 - iii. Note the actions to be taken regarding the Strategic Policing Requirement (SPR) workstream.

Report Information

Author(s): Terri Clee, BIU Manager

Director: T/CS Andy McMillan

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Appendix A: PSIP Summary document (Restricted)

Appendix B: Shadow Strategic Policing Requirement